FINANCIAL STATEMENTS WITH INDEPENDENT AUDITORS' REPORT

FOR THE YEAR ENDED DECEMBER 31, 2008

CLAY COUNTY

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POTTBERG, GASSMAN & HOFFMAN

Certified Public Accountants

816 N Washington Junction City, KS (785) 238-5166 Fax (785) 238-6830

529 Humboldt, Suite I Manhattan, KS 66502 (785) 537-9700 Fax (785) 537-3734

> P.O. Box 637 303 N. Cedar Abilene, KS 67410 (785) 263-2171 Fax (785) 263-3340

www.pgh-cpa.com

INDEPENDENT AUDITORS' REPORT

Board of County Commissioners Clay County, Kansas

We have audited the accompanying primary government financial statements of Clay County, Kansas, as of and for the year ended December 31, 2008, as listed in the table of contents. These financial statements are the responsibility of Clay County, Kansas' management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the Kansas Municipal Audit Guide. Those standards and guidance require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

A primary government is a legal entity or body politic and includes all funds, organizations, institutions, agencies, departments, and offices that are not legally separate. Such legally separate entities are referred to as component units. The primary government financial statements referred to above do not include the financial data of component units of Clay County, Kansas, as of December 31, 2008.

As described more fully in Note A, Clay County, Kansas, has prepared these financial statements in conformity with the accounting practices prescribed by the State of Kansas to demonstrate compliance with the cash basis and budget laws of the State of Kansas, which practices differ from accounting principles generally accepted in the United States of America. The effect on the financial statements of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

In our opinion, because of the effects of the matter discussed in the preceding paragraph and because they do not include the financial data of component units of Clay County, Kansas, the primary government financial statements referred to above do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of Clay County, Kansas, as of December 31, 2008, or the changes in its financial position for the year then ended.

MEMBERS:

American Institute of Certified Public Accountants

Kansas Society of Certified Public Accountants



Board of County Commissioners Clay County Page 2

In our opinion, the primary government financial statements referred to in the first paragraph present fairly, in all material respects, the cash and unencumbered cash balances of the primary government of Clay County, Kansas, as of December 31, 2008, and its cash receipts and expenditures, and budgetary comparisons for the year then ended, on the basis of accounting described in Note A.

Pottberg, Gassman & Hoffman, Chartered

Pattley, January & Hefferm, Christian

Junction City, Kansas November 20, 2009

SUMMARY OF CASH RECEIPTS, EXPENDITURES, AND UNENCUMBERED CASH FOR THE YEAR ENDED DECEMBER 31, 2008

Ending Cash <u>Balance</u>	1,392,959	31 239	37,650	,	36,725	209,668	24,416	5,397	233,424	46,563	81,258	122,344 89 236	319 180	177.812	31,847	363,590	1,800	489,620	•	3,956	360	365,174	396	3,885	42,039	•	43,334		1,274,681	664,043	210,264		13,176	2,372	71		6,320,739
Outstanding Encumbrances <u>and A/P</u>	49,583	21.903	10,569		579	,	•	,	910	294	, ,	576,7	32	2,592			1	•	1,367	1	•	•	1	•	8 049	5	ł		•		•		•	F .	1 1		98,401
Ending Unencumbered <u>Cash Balance</u>	1,343,376	9,336	27,081	•	36,146	209,668	24,416	5,397	232,514	46,269	01,230	89.236	319,148	175,220	31,847	363,590	1,800	489,620	(1,367)	3,956	360	365,174	962	3,885	42,039 (8 049)		43,334		1,274,681	664,043	210,264	0	2,170	1,694	71		6,222,338
Expenditures	3,050,321	1,739,887	692'299	39,006	251,405	2,750	11,085	3,300	1,254,163	28,629	426 989	38,600	96,649	242,197	1,111	56,392		•	39,193	1,735	•	' 1' ' '	6,507	- 0000	8.049		189,514		447,965	652	•	440	53.524	1	267,210		8,943,533
Cash <u>Receipts</u>	2,529,855	1,733,349	654,136	39,006	252,094	188,679	10,589	2,733	1,257,295	30,731	440 156	20,000	264,706	216,908	17,438	292,000	320	301,515	37,826	' 60	360	90,000	,	10 224	+77'O		186,265		502,762	46,966	C11'/	1 650	27.765	248	270,886		9,440,027
Beginning Unencumbered <u>Cash Balance</u>	\$ 1,863,842	15,874	40,714	. !	35,457	26,739	24,912	5,904 6,000	229,382 44 167	71.058	106,654	77,836	151,091	200,509	15,520	127,982	1,480	c01,881	. 609.1	169,6	215 174	5,17,	3,885	42 798			46,583		1,219,884	203,729	200, 148	12 665	28,131	1,446	(3,605)		\$ 5,725,844
Funds	General Fund	Special Revenue Funds: Road and Bridge		Missionical Records	Court Succession	Special Alcohol	Special Parks & Recreation	Employee Reposits	Emergency 911	Noxious Weed Capital Outlay	Waste Disposal	Waste Disposal Capital Outlay	Economic Development	Special Bridge		Concolled Hond	Special Highway Improvements	Clay Counts - Provention	Sheriff's Drug Asset Forfeiture	Redistered Offender	Solid Waste Landill Improvement	Ambulance Grant	Citizens Corp Grant	Register of Deeds Technology	Emergency Management Grant	Debt Service Fund:	Bond and Interest	Capital Project Fund:	Bridge Improvement Sales Tax Landfill Post-Closure	2002 Series A Bond		Expendable Trust Funds: Sheriff's Benefit	Sheriff's Inmate	Ambulance Special Equipment	Ambulance Service	Total Primary Government	(Excluding Agency Funds)

SUMMARY OF CASH RECEIPTS, EXPENDITURES, AND UNENCUMBERED CASH FOR THE YEAR ENDED DECEMBER 31, 2008

Composition of Cash

United Bank & Trust, Clay Center		
NOW account checking NOW account checking (Clerk of the District Court) NOW account checking (Ambulance Service)	\$	646,698 12,176
Money market account		71 112,878
Savings (Ambulance Service)		1,694
Union State Bank, Clay Center		
Money market account NOW account checking		195,971
Savings (Sheriff's Benefit)		313,949
Checking (Sheriff's Benefit)		10,180 2,997
Checking (Sheriff's Inmate)		2,372
Union State Bank, Clay Center #67594		
#67859		100,000
#67955		6,150 100,000
#67956		100,000
#67959		100,000
#67960 #67064		1,000,000
#67961 #67981		1,000,000
#67984		500,000
#67985		200,000 1,743,000
#67988		500,000
#67994 #6700 <i>5</i>		500,000
#67995 #68000		500,000
#68005		1,000,000 1,500,000
United Bank & Trust, Clay Center		
#316170		300,000
#316174		500,000
#316578 #316602		1,000,000
#316649		500,000 600,000
Farmers and Merchants State Bank, Wakefield		,
Certificate of Deposit #10214		
#10218		100,000
#10247		100,000 200,000
Clay County National Bank, Clay Center		200,000
Certificate of Deposit		
#95720		200,000
Citizens National Bank		
Certificate of Deposit		
# 4 01255		100,000
Cash on hand		850
Total Cash \$;	13,748,986
Agency Funds Per Statement 6		7,428,247
Total Primary Government (Excluding Agency Funds) \$	-	6,320,739

SUMMARY OF EXPENDITURES - ACTUAL AND BUDGET FOR THE YEAR ENDED DECEMBER 31, 2008

<u>Funds</u> General Fund	Certified <u>Budget</u> 3,701,092	Adjustment for Qualifying Budget Credits	Total Budget for <u>Comparison</u> 3,701,092	Expenditures Chargeable to Current Year 3,050,321	Variance- Over (<u>Under)</u> (650,771)
zial Revenue Funds: Road and Bridge Health Historical Records Noxious Weed	1,937,986 663,396 39,318 325,699		1,937,986 663,396 39,318 325,699	1,739,887 667,769 39,006 251,405	(198,099) 4,373 (312) (74,294)
Special Alcohol Special Parks & Recreation Employee Benefits	176,305 32,708 9,071 1,340,528		176,305 32,708 9,071 1,340,528	5,750 11,085 3,300 1,254,163	(170,555) (21,623) (5,771) (86,365)
Emergency 911 Noxious Weed Capital Outlay Waste Disposal Waste Disposal Capital Outlay	91,305 81,598 442,110 157,217		91,305 81,598 442,110	28,629 1,800 426,989	(60,303) (62,676) (79,798) (15,121)
Economic Development Special Bridge Cell Phone 91 Full Phone 91 Concealed Hand Gun Special Highway Improvements Clay Counts - Prevention Sheriff's Drug Asset Forfeiture Registered Offender Solid Waste Landfill Improvement Citizens Corp Grant Register of Deeds Technology Emergency Management Grant	169,522 418,465 50,792	• • •	169,522 418,465 50,792	96,649 242,197 1,111 56,392 - 39,193 1,735 - 8,507 10,983 8,049	(118,517) (72,873) (176,268) (49,681)
	239,208		239,208	189,514	(49,694)
t Sales Tax B I Equipment	447,983	•	447,983	447,965 652 - 1,148 53,524 - 267,210	(18)

		2007	20	08	Variance- Over
		Actual	Actual	Budget	(Under)
Cash Receipts				<u> </u>	(Onder)
Taxes and Shared Revenue:					
Ad valorem property tax	\$	1,125,894	985,701	982,557	3,144
Delinquent tax		7,416	8,974	-	8,974
Interest and charges on			,		0,314
delinquent tax		12,064	21,122	10.000	11,122
Motor vehicle tax		196,146	156,716	160,221	(3,505)
Recreational vehicle tax		2,990	2,292	2,443	(151)
16/20M Truck Tax		17,016	14,612	12,511	2,101
Intangible tax		41,829	48,035	46,983	1,052
Local retailers sales tax		241,838	260,757	210,000	50,757
Rental vehicle excise tax		35	50	210,000	50,757
Local alcoholic liquor tax		3,244	2,733	3,500	(767)
Transient Guest tax		· -	-,, 00	6,000	(6,000)
Flood control		2,439	3,212	2,000	1,212
Licenses, Permits and Fees:		•	-,	2,000	1,212
Mortgage registration tax		81,713	75.998	50,000	25,998
Officers' fees		34,332	34,114	28.000	6,114
Motor vehicle registration fees		19,444	41,830	15,000	26,830
Cereal malt beverage and club		,	11,000	15,000	20,030
license		(50)	(50)		(50)
Drivers' licenses and notary		()	(00)	•	(50)
fees		2,254	1,507	2,500	(993)
Diversion fees		8,735	6,075	5,000	1,075
Uses of Money and Property:		-,	0,010	3,000	1,075
Interest on investments		330,104	174,766	300,000	/40E 004)
Other:		,	17 1,700	300,000	(125,234)
Prisoner Board		197,639	163,998	200,000	(26,000)
Dispatcher and civil		,000	100,550	200,000	(36,002)
defense reimbursements		35,097	91,770	60,000	24 770
Reimbursements and miscellaneous		33,969	52,034	50,000	31,770
Radio standby		19,278	3,300	3,300	2,034
Ambulance Services		197,489	267,162	200,000	
Mowing		-	207,102	•	67,162
Sale of Real Estate		5,250	72,076	14,000	(14,000)
Federal Payment In Lieu of Taxes		25,879	41,071	•	72,076
		 	41,071	-	41,071
Total Cash Receipts	\$	2,642,044	2,529,855	2,364,015	165.840
	******	****	····		.00,010

	2007	200	18	Variance- Over
	Actual	Actual	Budget	(Under)
<u>Expenditures</u>		· · · · · · · · · · · · · · · · · · ·		1=
County Commission				
Personal Services	\$ 36,099	37,183	35,152	2,031
Contractual Services	3,563	1,916	2,000	(84)
Commodities	94	21	200	(179)
Capital Outlay	•	_ ,	-	(173)
Department Total	39,756	39,120	37,352	1,768
County Clerk				
Personal Services	92,995	107,825	98,332	9,493
Contractual Services	2,327	2,269	2,200	9,493 69
Commodities	645	846	500	346
Capital Outlay	-	72	-	72
Department Total	95,967	111,012	101,032	9,980
County Treasurer				
Personal Services	100,465	104,472	107,666	(3,194)
Contractual Services	968	1,425	1,000	425
Commodities	632	263	1,400	(1,137)
Capital Outlay	-		7,400	(1,137)
Department Total	102,065	106,160	110,066	(3,906)
County Attorney				
Personal Services	76,146	82,271	90,704	(8,433)
Contractual Services	6,659	11,234	9,700	1,534
Commodities	1,918	1,845	1,100	745
Capital Outlay	378	322	1,100	322
Department Total	85,101	95,672	101,504	(5,832)
Register of Deeds				3,77
Personal Services	63,386	65,597	74,884	(9,287)
Contractual Services	2,210	1,866	4,900	(3,034)
Commodities	3,247	1,796	4,900	(3,104)
Capital Outlay	4,971	1,947	-	1,947
Department Total	73,814	71,206	84,684	(13,478)
Sheriff and Jail				
Personal Services	500,141	535,026	637,307	(102,281)
Contractual Services	54,817	84,172	57,000	27,172
Commodities	142,786	108,721	74,482	34,239
Capital Outlay	2,370	13,798	74,402	
Department Total	700,114	741,717	768,789	<u>13,798</u> (27,072)
Unified Court				(2.,012)
Contractual Services	79,433	96,775	100.000	(40.400)
Commodities	6,780		109,963	(13,188)
Capital Outlay	1,726	6,888	-	6,888
Department Total	87,939	10,280 113,943	400,000	10,280
	ncial statements are a	n intogral next at 45	109,963	3,980

GENERAL FUND STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET FOR THE YEAR ENDED DECEMBER 31, 2008 (WITH COMPARATIVE TOTALS FOR THE PRIOR YEAR ENDED DECEMBER 31, 2007)

	2007	200	18	Variance- Over
	Actual	Actual	Budget	(Under)
Expenditures, Continued			======	151.55.7
Custodian				
Personal Services	26,228	27,619	57,500	(29,881)
Contractual Services	3,040	801	15,000	(14,199)
Commodities	921	1,987	1,000	987
Capital Outlay	510	-,,007	-	-
Department Total	30,699	30,407	73,500	(43,093)
Emergency Preparedness				
Personal Services	3,600	4,800	4,420	380
Contractual Services	499	947	600	347
Commodities	408	219	2,500	(2,281)
Capital Outlay	-	-	2,000	(2,201)
Department Total	4,507	5,966	7,520	(1,554)
Courthouse General Expenses				
Personal Services	30,212	35,283	5,564	29,719
Contractual Services	250,040	302,775	295,000	7,775
Commodities	29,974	20,726	20,000	726
Capital Outlay	127,939	94,932	354,436	(259,504)
Department Total	438,165	453,716	675,000	(221,284)
Election				
Personal Services	8,307	7,203	17,500	(10,297)
Contractual Services	13,426	25,951	28,000	(2,049)
Commodities	1,171	2,744	1,850	894
Capital Outlay	-	_, _	-,000	-
Department Total	22,904	35,898	47,350	(11,452)
Appraiser's Cost				
Personal Services	109,689	126,709	126,901	(192)
Contractual Services	40,586	21,314	12,900	8,414
Commodities	5,307	5,718	72,475	(66,757)
Capital Outlay	2,872	5,777	,	5,777
Department Total	158,454	159,518	212,276	(52,758)
<u>Ambulance</u>				
Personal Services	306,014	329,054	355,000	(25.040)
Contractual Services	53,825	329,05 4 49,514	355,000 53,730	(25,946)
Commodities	27,437	36,191	•	(4,216)
Capital Outlay	580	1,280	34,000	2,191
Department Total	387,856	416,039	442,730	1,280
<u> </u>		+ 10,039	442,130	(26,691)

	2007	20	08	Variance- Over
	Actual	Actual	Budget	(Under)
Expenditures, Continued				
Mowing				
Personal Services	37,987	36,402	35,000	1,402
Contractual Services	1,639	209	25,425	(25,216)
Commodities	6,743	7,652	13,670	(6,018)
Department Total	46,369	44,263	74,095	(29,832)
Appropriations				
Juvenile Detention	-	-	12,500	(12,500)
Fair Premiums	14,400	14,400	14,400	· · · ·
Fair Maintenance	26,601	27,663	30,000	(2,337)
Elderly	66,048	66,048	66,048	-
Conservation District	28,925	30,400	30,400	-
Mental Health	49,535	51,324	51,324	-
Mental Retardation	49,535	51,324	51,324	-
Neighborhood Revitalization Rebate	29,205	28,249	47,235	(18,986)
Loan Payoff	-	64,276		64,276
Convention & Tourism Bureau	-	-	17,000	(17,000)
Road & Bridge	-	-	400,000	(400,000)
Transfer to Equipment Reserve	80,450	292,000	135,000	157,000
Total Appropriations	344,699	625,684	855,231	(229,547)
Total Expenditures	2,618,409	3,050,321	3,701,092	(650,771)
Receipts Over (Under)				
Expenditures	23,635	(520,466)		
Unencumbered Cash, January 1	1,840,207	1,863,842		
Unencumbered Cash, December 31	\$ 1,863,842	1,343,376		

		2007	200	20	Variance - Over
		Actual	Actual	Budget	(Under)
Cash Receipts	:	Actual	Actual	buuget	(Onder)
Taxes and Shared Revenue:					
Ad Valorem Property Tax	\$	917,856	1,193,232	1,205,165	(11,933)
Delinquent Tax	Ψ	4,900	7,768	1,200,100	7,768
Motor Vehicle Tax		116,507	120,490	130,640	(10,150)
Recreational Vehicle Tax		1.776	1,753	1,993	(240)
Rental Vehicle Excise Tax		21	34	1,000	34
16/20M Truck Tax		8,559	9,115	10,201	(1,086)
Special Highway Fuel Tax		360,501	354,951	369,987	(15,036)
Reimbursed Expenses		5,937	46,006	204,126	(158,120)
Transfer from Special Highway Improvements		42,801	-	201,120	(100,120)
Transfer from openial ringimaly improvements		12,001			
Total Cash Receipts		1,458,858	1,733,349	1,922,112	(188,763)
Expenditures Public Works					
Personal Services		536,384	520,411	661,300	(140,889)
Contractual Services		86,047	105,273	66,000	39,273
Commodities		478,487	665,882	857,750	(191,868)
Capital Outlay		132,498	86,530	275,000	(188,470)
Transfer to Special				•	(, ,
Highway Improvement		188,105	301,515	20,000	281,515
Neighborhood Revitalization Rebate		36,557	60,276	57,936	2,340
Total Expenditures		1,458,078	1,739,887	1,937,986	(198,099)
		· · · · · · · · · · · · · · · · · · ·			
Receipts Over (Under)					
Expenditures		780	(6,538)		
Unencumbered Cash, January 1		15,094	15,874		
Unencumbered Cash, December 31	\$	15,874	9,336		

	2007	200)8	Variance - Over
	Actual	Actual	Budget	(Under)
Cash Receipts				<u> </u>
Taxes and Shared Revenue:				
Ad Valorem Property Tax	\$ 66,636	65,926	66,301	(375)
Delinquent Tax	375	509	-	509
Motor Vehicle Tax	9,087	8,861	9,484	(623)
Recreational Vehicle Tax	139	129	145	(16)
Rental Vehicle Excise Tax	2	3	-	3
16/20M Truck Tax	688	705	741	(36)
Reimbursements and Grants	570,525	578,003	520,225	57,778
Total Cash Receipts	647,452	654,136	596,896	57,240
Expenditures				
Personal Services	438,584	457,808	485,831	(28,023)
Contractual Services	66,084	78,013	75,000	3,013
Commodities	125,259	127,220	89,378	37,842
Capital Outlay	6,750	1,412	10,000	(8,588)
Neighborhood Revitalization Rebate	2,654	3,316	3,187	129
Total Expenditures	639,331	667,769	663,396	4,373
Receipts Over (Under)				
<u>Expenditures</u>	8,121	(13,633)		
Unencumbered Cash, January 1	32,593	40,714		
Unencumbered Cash, December 31	\$ 40,714	27,081		

Cook Boosints	2007 Actual	20 Actual	008 Budget	Variance- Over (<u>Under)</u>
Cash Receipts Taxes and Shared Revenue:				
Ad Valorem Property Tax	\$ 32,922	33,993	34,216	(223)
Delinquent Tax	181	254	54,210	254
Motor Vehicle Tax	4,329	4,355	4,667	(312)
Recreational Vehicle Tax	66	63	71	(8)
Rental Vehicle Excise Tax	1	1	-	1
16/20M Truck Tax	314	340_	364_	(24)
Total Cash Receipts	37,813	39,006	39,318	(312)
Expenditures				
Culture and Recreation:				
Neighborhood Revitalization Rebate	1,311	1,712	1,645	67
Appropriation	36,502	37,294	37,673	(379)
Total Expenditures	37,813	39,006	39,318	(312)
Receipts Over (Under) Expenditures	-	-		
Unencumbered Cash, January 1		_		
Unencumbered Cash, December 31	<u> </u>	_		

	2007	2(008	Variance - Over
	Actual	Actual	Budget	(Under)
Cash Receipts		***************************************		
Taxes and Shared Revenue:				
Ad Valorem Property Tax	\$ 98,767	104,436	102,647	1,789
Delinquent Tax	542	766	-	766
Motor Vehicle Tax	12,987	13,065	14,002	(937)
Recreational Vehicle Tax	198	190	214	(24)
Rental Vehicle Excise Tax	2	4	-	4
16/20M Truck Tax	943	1,019	1,093	(74)
Chemical Sales	153,231	132,614	175,909	<u>(43,295)</u>
Total Cash Receipts	266,670	252,094	293,865	(41,771)
Expenditures				
Conservation and Environment:				
Personal Services	62,578	65,063	90,474	(25,411)
Contractual Services	10,028	9,805	11,540	(1,735)
Commodities	195,281	159,147	206,750	(47,603)
Capital Outlay	850	127	-	127
Neighborhood Revitalization Rebate	3,934	5,263	4.935	328
Transfer to Noxious Weed		,	.,	3_0
Capital Outlay	12,000	12,000	12,000	-
Total Expenditures	284,671	251,405	325,699	(74,294)
Receipts Over (Under)				
Expenditures	(18,001)	689		
Unencumbered Cash, January 1	53,458	35,457		
Unencumbered Cash, December 31	\$ 35,457	36,146		

		2007 2008			08	Variance - Over	
		Actual	Actu		Budge	et .	(Under)
Cash Receipts			<u>/ 1011</u>	<u> </u>	Duog	<u> </u>	Tonder
Taxes and Shared Revenue:							
Ad Valorem Property Tax	\$	98,767	104	4,436	102	2,647	1,789
Delinguent Tax		543		766		, - · · ·	766
Motor Vehicle Tax		12,987	1;	3,065	14	,002	(937)
Recreational Vehicle Tax		198		190		214	(24)
Rental Vehicle Excise Tax		2		4		_	4
16/20M Truck Tax		943		1,019	1	,093	(74)
Collections	•••••	_		9,199			69,199
Total Cash Receipts		113,440	188	3,679	117	,956	70,723
Expenditures							
Neighborhood Revitalization Rebate		3,934	!	5,263	4	,935	328
Appropriation		181,875		487		,370	(170,883)
Total Expenditures		185,809	Ę	5,750	176	,305	(170,555)
							(,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Receipts Over (Under)							
Expenditures		(72,369)	182	2,929			
Unencumbered Cash, January 1		99,108	26	6,739			
Unencumbered Cash, December 31	\$	26,739	209	9,668			

SPECIAL ALCOHOL FUND STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET FOR THE YEAR ENDED DECEMBER 31, 2008 (WITH COMPARATIVE TOTALS FOR THE PRIOR YEAR ENDED DECEMBER 31, 2007)

	2007	200	8	Variance - Over
	Actual	Actual	Budget	(Under)
Cash Receipts Taxes and Shared Revenue: Private Club Liquor Tax	\$ 10,988	10,589	12,000	(1,411)
Expenditures				
Public Health:				
Personal Services	723	481	1,000	(519)
Commodities	1,498	721	1,000	(279)
Appropriations	-	300	4,000	(3,700)
Alcohol & Drug Programs	5,100	9,583	26,708	(17,125)
Total Expenditures	7,321	11,085	32,708	(21,623)
Receipts Over (Under)				
Expenditures	3,667	(496)		
Unencumbered Cash, January 1	21,245	24,912		
Unencumbered Cash, December 31	\$ 24,912	24,416		

SPECIAL PARKS AND RECREATION FUND STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET FOR THE YEAR ENDED DECEMBER 31, 2008 (WITH COMPARATIVE TOTALS FOR THE PRIOR YEAR ENDED DECEMBER 31, 2007)

	2007	200	8	Variance - Over
Cook Descints	Actual	Actual	Budget	(Under)
Cash Receipts Taxes and Shared Revenue: Private Club Liquor Tax	\$ 3,243	2,733	4,000	(1,267)
Expenditures				
Culture and Recreation:				
Contractual Services Donations	1,350	3,300	9,071	(5,771)
Total Expenditures	1,350	3,300	9,071	(5,771)
Receipts Over (Under)				
Expenditures	1,893	(567)		
Unencumbered Cash, January 1	4,071	5,964		
Unencumbered Cash, December 31	\$ 5,964	5,397		

	2007	200	10	Variance - Over
	Actual	Actual	Budget	(Under)
Cash Receipts	Actual	Actual	Dudget	(Onder)
Taxes and Shared Revenue:				
Ad Valorem Property Tax	\$ 852,926	937,644	947,061	(9,417)
Delinquent Tax	4,227	6,411	-	6,411
Motor Vehicle Tax	94,019	109,197	121,416	(12,219)
Recreational Vehicle Tax	1,433	1,585	1,852	(267)
Rental Vehicle Excise Tax	17	30	-	30
16/20M Truck Tax	6,732	7,405	9,480	(2,075)
Reimbursements	176,395	195,023	150,000	45,023
Total Cash Receipts	1,135,749	1,257,295	1,229,809	27,486
Expenditures				
Employee Benefits:				
Social Security	194,492	201,836	240,000	(38,164)
K.P.E.R.S.	131,384	152,958	150,000	2,958
Unemployment Tax	4,690	3,609	12,000	(8,391)
Worker's Compensation	121,788	136,914	135,000	1,914
Life Insurance	4,264	6,701	8,000	(1,299)
Health Insurance	627,889	704,780	750,000	(45,220)
Miscellaneous	6	-	-	-
Neighborhood Revitalization Rebate	33,973	47,365	45,528	1,837
Total Expenditures	1,118,486	1,254,163	1,340,528	(86,365)
Receipts Over (Under)				
Expenditures	17,263	3,132		
Unencumbered Cash, January 1	212,119	229,382		
Unencumbered Cash, December 31	\$ 229,382	232,514		

	2007	200	Variance - Over	
	Actual	Actual	Budget	(Under)
<u>Cash Receipts</u> Telephone User Fees	\$ 40,060	30,731	60,000	(29,269)
Expenditures Public Safety:				
Equipment and Operations	27,198	28,629	91,305	(62,676)
Receipts Over (Under)	40.000	0.400		
Expenditures	12,862	2,102		
Unencumbered Cash, January 1	31,305	44,167		
Unencumbered Cash, December 31	\$ 44,167	46,269		

NOXIOUS WEED CAPITAL OUTLAY FUND STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET FOR THE YEAR ENDED DECEMBER 31, 2008 (WITH COMPARATIVE TOTALS FOR THE PRIOR YEAR ENDED DECEMBER 31, 2007)

	2007	200	08	Variance - Over
Cash Receipts	<u>Actual</u>	<u>Actual</u>	Budget	(Under)
Transfer from Noxious Weed Fund	\$ 12,000	12,000	12,000	
Expenditures				
Conservation and Environment: Capital Outlay	13,540	1,800	81,598	(79,798)
Receipts Over (Under)				
<u>Expenditures</u>	(1,540)	10,200		
Unencumbered Cash, January 1	72,598	71,058		
Unencumbered Cash, December 31	\$ 71,058	81,258		

		2007	008	Variance - Over	
		Actual	Actual	Budget	(Under)
Cash Receipts		riotaai	<u>/ totaar</u>	<u> </u>	<u> 10:110011</u>
User Fees	\$	237,918	244,640	205,350	39,290
User Fees - Special Assessments	•	172,649	179,301	182,186	(2,885)
Recycling Sales			· •	30,000	(30,000)
Pasture Rent		-	-	1,500	(1,500)
Reimbursements		-	16,215	14,714	1,501
Total Cash Receipts		410,567	440,156	433,750	6,406
Expenditures					
Sanitation:					
Personal Services		133,608	131,782	134,680	(2,898)
Contractual Services		75,160	74,534	64,545	9,989
Commodities		71,662	83,477	89,695	(6,218)
Capital Outlay		1,000	3,606	3,600	6
Reimbursement to General		-	-	-	-
Transfer to Landfill		10.500	00 =00	40 500	(45.000)
Post/Closure		48,590	33,590	48,590	(15,000)
Transfer to Solid Waste		20.000	50,000	E1 000	(4.000)
Capital Outlay Transfer to Solid Waste		20,000	50,000	51,000	(1,000)
Landfill Improvement		50,000	50,000	50,000	*
Total Expenditures		400,020	426,989	442,110	(15,121)
Receipts Over (Under)					
Expenditures		10,547	13,167		
Unencumbered Cash, January 1		96,107	106,654		
Unencumbered Cash, December 31	\$	106,654	119,821		

WASTE DISPOSAL CAPITAL OUTLAY FUND STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET FOR THE YEAR ENDED DECEMBER 31, 2008 (WITH COMPARATIVE TOTALS FOR THE PRIOR YEAR ENDED DECEMBER 31, 2007)

	2007	20	Variance - Over		
Cash Receipts	 Actual	Actual	Budget	(Under)	
Transfer from Solid Waste Fund	\$ 20,000	50,000	51,000	(1,000)	
Expenditures Sanitation:					
Capital Outlay	 37,381	38,600	157,217	(118,617)	
Receipts Over (Under) Expenditures	(17,381)	11,400			
Unencumbered Cash, January 1	 95,217	77,836			
Unencumbered Cash, December 31	 77,836	89,236			

	2007	20	08	Variance - Over
	 Actual	Actual	Budget	(Under)
Cash Receipts				**************************************
Taxes and Shared Revenue:				
Ad Valorem Property Tax	\$ 98,767	101,912	102,647	(735)
Delinquent Tax	503	738	-	738
Motor Vehicle Tax	11,771	13,065	14,002	(937)
Recreational Vehicle Tax	180	190	214	(24)
Rental Vehicle Excise Tax	2	4	-	4
16/20M Truck Tax	515	1,019	1,093	(74)
Sale of Real Estate	-	135,824	-	135,824
Other Receipts	 27,825	11,954	-	11,954
Total Cash Receipts	 139,563	264,706	117,956	146,750
Expenditures				
Personal Services	27,264	18,250	_	18,250
Contractual Services	64,491	52,422	99,072	(46,650)
Commodities	473	42		42
Capital Outlay	33,965	20,802	65,515	(44,713)
Neighborhood Revitalization Rebate	3,934	5,133	4,935	<u>198´</u>
Total Expenditures	130,127	96,649	169,522	(72,873)
Receipts Over (Under)				
Expenditures	9,436	168,057		
Unencumbered Cash, January 1	 141,655	151,091		
Unencumbered Cash, December 31	\$ 151,091	319,148		

	2007	20	2008		
	Actual	Actual	Budget	Over <u>(Under)</u>	
Cash Receipts		-		*	
Taxes and Shared Revenue:					
Ad Valorem Property Tax	\$ 98,372	101,912	102,647	(735)	
Delinquent Tax	524	744	-	744	
Motor Vehicle Tax	12,987	13,024	14,002	(978)	
Recreational Vehicle Tax	198	190	214	(24)	
16/20M Truck Tax	967	1,034	1,093	(59)	
Rental Vehicle Excise Tax	2	4	-	4	
Insurance Reimbursement	-	100,000	100,000	44	
Total Cash Receipts	113,050	216,908	217,956	(1,048)	
Expenditures					
Contractual Services	9,783	147,612	400	147,612	
Commodities	46,381	86,860	413,530	(326,670)	
Capital Outlay	-	2,592	-	2,592	
Neighborhood Revitalization Rebate	3,918	5,133	4,935	198	
Total Expenditures	60,082	242,197	418,465	(176,268)	
Receipts Over (Under)					
Expenditures	52,968	(25,289)			
Unencumbered Cash, January 1	147,541	200,509			
Unencumbered Cash, December 31	\$ 200,509	175,220			

		2007	2	008	Variance - Over
	:	Actual	Actual	Budget	(Under)
Cash Receipts					
Collections	\$	13,899	17,178	25,000	(7,822)
State Grant		33,800	-	-	•
Interest Income		227	260	_	260
Total Cash Receipts		47,926	17,438	25,000	(7,562)
Expenditures					
Equipment & Maintenance		9,530	1,111	50,792	(49,681)
Receipts Over (Under)					
Expenditures		38,396	16,327		
Unencumbered Cash, January 1		(22,876)	15,520		
Unencumbered Cash, December 31	\$	15,520	31,847		

EQUIPMENT RESERVE	2007 Actual	2008 Actual
Cash Receipts Transfer from General Fund	\$ 80,450	292,000
Expenditures Capital Outlay	71,084	56,392
Receipts Over (Under) Expenditures	9,366	235,608
Unencumbered Cash, January 1	118,616	127,982
Unencumbered Cash, December 31	\$ 127,982	363,590
CONCEALED HAND GUN	2007	2008
<u>Cash Receipts</u> Fees	\$ 840	320
Expenditures Contractual Services		_
Receipts Over (Under) Expenditures	840	320
Unencumbered Cash, January 1	640	1,480
Unencumbered Cash, December 31	\$ 1,480	1,800

SPECIAL HIGHWAY IMPROVEMENTS FUND	2007	2008
Cash Receipts Transfer from Road and Bridge	\$ 188,105	301,515
Expenditures Transfer to Road and Bridge	42,801	
Receipts Over (Under) Expenditures	145,304	301,515
Unencumbered Cash, January 1	42,801	188,105
Unencumbered Cash, December 31	\$ 188,105	489,620
CLAY COUNTS - PREVENTION	2007	2008
CLAY COUNTS - PREVENTION Cash Receipts State Grants	\$ -	2008 37,826
Cash Receipts		
Cash Receipts State Grants Expenditures Personal Services Contractual Services Commodities		37,826 13,233 25,948 12
Cash Receipts State Grants Expenditures Personal Services Contractual Services Commodities Total Expenditures		37,826 13,233 25,948 12 39,193

SHERIFF'S DRUG ASSET FORFEITURE	2007	2008
Cash Receipts Restitution	\$ 150	
Expenditures Program Expenditures	1,215	1,735
Receipts Over (Under) Expenditures	(1,065)	(1,735)
Unencumbered Cash, January 1	6,756	5,691
Unencumbered Cash, December 31	\$ 5,691	3,956
REGISTERED OFFENDER	2007	2008
Cash Receipts Restitution	<u>\$ -</u>	360
Expenditures Program Expenditures		-
Receipts Over (Under) Expenditures	-	360
Unencumbered Cash, January 1	-	-
Unencumbered Cash, December 31	\$ -	360

SOLID WASTE LANDFILL IMPROVEMENT	2007	2008
Cash Receipts Transfer From Solid Waste	\$ 50,000	50,000
Expenditures Contractual Services Capital Outlay	<u> </u>	-
Total Expenditures		
Receipts Over (Under) Expenditures	50,000	50,000
Unencumbered Cash, January 1	265,174	315,174
Unencumbered Cash, December 31	\$ 315,174	365,174

NON-BUDGETED FUNDS STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2008 (WITH COMPARATIVE TOTALS FOR THE PRIOR YEAR ENDED DECEMBER 31, 2007)

AMBULANCE GRANT	2007	2008
Cash Receipts Collections	\$ 319	4,441
Total Cash Receipts	319	4,441
Expenditures Equipment & Supplies	839	8,507
Receipts Over (Under) Expenditures	(520)	(4,066)
Unencumbered Cash, January 1	5,548	5,028_
Unencumbered Cash, December 31	\$ 5,028	962
CITIZENS CORP GRANT	2007	2008
<u>Cash Receipts</u> State Grant	\$ -	
Total Cash Receipts		
Expenditures Equipment & Supplies		
Receipts Over (Under) Expenditures	-	-
Unencumbered Cash, January 1	3,885	3,885
Unencumbered Cash, December 31	\$ 3,885	3,885

NON-BUDGETED FUNDS STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2008 (WITH COMPARATIVE TOTALS FOR THE PRIOR YEAR ENDED DECEMBER 31, 2007)

REGISTER OF DEEDS TECHNOLOGY	2007	2008
Cash Receipts Technology Fees	\$ 12,192	10,224
Total Cash Receipts	12,192	10,224
Expenditures Equipment & Supplies		10,983
Receipts Over (Under) Expenditures	12,192	(759)
Unencumbered Cash, January 1	30,606	42,798
Unencumbered Cash, December 31	\$ 42,798	42,039
EMERGENCY MANAGEMENT GRANT	2007	2008
Cash Receipts State Grant	\$ -	
Total Cash Receipts		
Expenditures Training & Supplies		8,049
Receipts Over (Under) Expenditures	-	(8,049)
Unencumbered Cash, January 1		
Unencumbered Cash, December 31	\$ -	(8,049)

	2007	200	ı Q	Variance - Over
	Actual	Actual	Budget	(Under)
Cash Receipts	<u> </u>		<u> </u>	101111111111111111111111111111111111111
Taxes and Shared Revenue:				
Ad Valorem Property Tax	\$ 154,627	161,537	162,045	(508)
Delinquent Tax	884	1,228	-	1,228
Motor Vehicle Tax	21,708	21,272	22,010	(738)
Recreational Vehicle Tax	331	311	336	(25)
Rental Vehicle Excise Tax	4	7	-	7
16/20M Truck Tax	843	1,910	1,719	191
Total Cash Receipts	178,397	186,265	186,110	155
Expenditures				
Debt Service:				
Bond Principal	124,250	130,750	130,750	-
Bond Interest	56,048	50,658	50,658	-
Commission and Postage	-	1	10	(9)
Cash-Basis Requirement	-	-	50,000	(50,000)
Neighborhood Revitalization Rebate	6,157	8,105	7,790	315
Total Expenditures	186,455	189,514	239,208	(49,694)
Receipts Over (Under)				
Expenditures	(8,058)	(3,249)		
Unencumbered Cash, January 1	54,641	46,583		
Unencumbered Cash, December 31	\$ 46,583	43,334		

BRIDGE IMPROVEMENT SALES TAX STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET FOR THE YEAR ENDED DECEMBER 31, 2008 (WITH COMPARATIVE TOTALS FOR THE PRIOR YEAR ENDED DECEMBER 31, 2007)

	2007	200	18	Variance - Over
	Actual	Actual	Budget	(Under)
Cash Receipts	<u>/ totaar</u>	Notadi	Dauget	Tolldell
Taxes and Shared Revenue:				
Sales Tax Proceeds	\$ 469,971	502,762	440,000	62,762
Loan Proceeds	499,821	-	-	-
Total Cash Receipts	969,792	502,762	440,000	62,762
Expenditures				
Debt Service:				
Bond Principal	165,750	174,250	174,250	-
Bond Interest	44,867	38,817	38,818	(1)
Commission and Postage	4	3	20	(17)
Loan Principal	161,598	147,779	234,895	(87,116)
Loan Interest	73,297	87,116	· -	87,116
Contractual Services	313,258			
Total Expenditures	758,774	447,965	447,983	(18)
Total Experiences	730,774	447,903	447,903	(10)
Receipts Over (Under)				
<u>Expenditures</u>	211,018	54,797		
Unencumbered Cash, January 1	1,008,866	1,219,884		
Unencumbered Cash, December 31	\$1,219,884	1,274,681		

NON-BUDGETED FUND LANDFILL POST-CLOSURE

STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2008

(WITH COMPARATIVE TOTALS FOR THE PRIOR YEAR ENDED DECEMBER 31, 2007)

Cash Receipts	2007	2008
Transfer from Waste Disposal Interest Income	\$ 48,590 46,573	33,590 13,376
Total Cash Receipts	95,163	46,966
Expenditures Contractual Services Commodities	· -	402 250
Total Expenditures		652
Receipts Over (Under) Expenditures	95,163	46,314
Unencumbered Cash, January 1	522,566	617,729
Unencumbered Cash, December 31	\$ 617,729	664,043

NON-BUDGETED FUND 2002 SERIES A BOND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2008

(WITH COMPARATIVE TOTALS FOR THE PRIOR YEAR ENDED DECEMBER 31, 2007)

Cook Bookints	2007	2008
Cash Receipts Interest Income	\$ 17,280	7,115
Total Cash Receipts	17,280	7,115
Expenditures Contractual Services Commodities Capital Outlay	-	-
Total Expenditures	•	
Receipts Over (Under) Expenditures	17,280	7,115
Unencumbered Cash, January 1	185,869	203,149
Unencumbered Cash, December 31	\$ 203,149	210,264

NON-BUDGETED FUNDS STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2008 (WITH COMPARATIVE TOTALS FOR THE PRIOR YEAR ENDED DECEMBER 31, 2007)

SHERIFF'S BENEFIT	2007	2008
Cash Receipts Donations Interest Income	\$ - 25_	1,634 25
Total Cash Receipts	25_	1,659
Expenditures Equipment & Supplies	235	1,148
Receipts Over (Under) Expenditures	(210)	511
Unencumbered Cash, January 1	12,875	12,665
Unencumbered Cash, December 31	\$ 12,665	13,176
SHERIFF'S INMATE	2007	2008
Cash Receipts Inmate Deposits	\$ 56,096	27,765
Expenditures Equipment & Supplies	31,759	53,524
Receipts Over (Under) Expenditures	24,337	(25,759)
Unencumbered Cash, January 1	3,794	28,131
Unencumbered Cash, December 31	\$ 28,131	2,372

NON-BUDGETED FUNDS STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2008 (WITH COMPARATIVE TOTALS FOR THE PRIOR YEAR ENDED DECEMBER 31, 2007)

AMBULANCE SPECIAL EQUIPMENT	2007	2008
Cash Receipts Donations Interest Income	\$ 828 18	240 8
Total Cash Receipts	846	248
Expenditures Equipment & Supplies	2,919	7890
Receipts Over (Under) Expenditures	(2,073)	248
Unencumbered Cash, January 1	3,519	1,446
Unencumbered Cash, December 31	\$ 1,446	1,694

The notes to the financial statements are an integral part of this statement.

NON-BUDGETED FUNDS STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2008 (WITH COMPARATIVE TOTALS FOR THE PRIOR YEAR ENDED DECEMBER 31, 2007)

AMBULANCE SERVICE	2007	2008
Cash Receipts Patient Charges State of Kansas	\$ 188,107 5,773	268,973 1,913
Total Cash Receipts	193,880	270,886
Expenditures Equipment & Supplies	197,538	267,210
Receipts Over (Under) Expenditures	(3,658)	3,676
Unencumbered Cash, January 1	53	(3,605)
Unencumbered Cash, December 31	\$ (3,605)	71

DISTRIBUTABLE FUNDS, STATE FUNDS, AND SUBDIVISION FUNDS STATEMENT OF CASH RECEIPTS AND CASH DISBURSEMENTS FOR THE YEAR ENDED DECEMBER 31, 2008

<u>Fund</u> Distributable Funds:	<u>C</u>	Beginning ash Balance	Cash <u>Receipts</u>	Cash <u>Disbursements</u>	Ending <u>Cash Balance</u>
Ad Valorem Taxes:					
Current Tax	\$	5,803,988	10,012,227	9,584,103	6,232,112
Advance Tax		-	1,043	1,043	0,202,112
Current Tax Holding		1,874	24,400	23,540	2,734
Delinquent Real Estate			,	_0,010	2,704
Tax Holding		13,746	81,581	58,797	36,530
Old Tax Payments			85	-	30,330 85
Delinquent Personal			•		00
Property Tax		1,830	11,480	12,750	560
Motor Vehicle Rental			,	12,100	300
Excise Tax		220	330	352	198
Motor Vehicle Tax		224,855	1,132,262	1,135,796	221,321
Flood Control		, -	10,708	10,708	221,021
NRP Tax Holding		-	417,884	417,884	-
Mortgage Co. Holding		1,540	4,626	6,166	•
City/County Trans. Guest		20,407	11,448	8,552	23,303
City/County Highway		, . -	393,825	393,825	23,303
	***************************************			030,023	
Total Distributable Funds		6,068,460	12,101,899	11,653,516	6,516,843
State Funds:					
State Educational					
Building	\$	_	79,653	79,653	
Institutional Building		-	39,827	79,033 39,827	~
State General		_	1	39,027	-
Game Licenses and Park			•	Į.	-
Permits		-	_	_	
Drivers' Licenses		-	14,218	14,218	-
Motor Vehicle Licenses		2,101	588,233	587,669	2.005
Sales and Compensating		_,	000,200	307,009	2,665
Tax		10,007	223,829	214,481	19,355
Total State Funds	\$	12,108	945,761	935,849	22,020
					<u> </u>

DISTRIBUTABLE FUNDS, STATE FUNDS, AND SUBDIVISION FUNDS STATEMENT OF CASH RECEIPTS AND CASH DISBURSEMENTS FOR THE YEAR ENDED DECEMBER 31, 2008

Fund Subdivision Funds:		seginning sh Balance	Cash <u>Receipts</u>	Cash <u>Disbursements</u>	Ending <u>Cash Balance</u>
Cities	\$	15,229	1,803,764	1,777,358	41,635
Townships		-	· ,	-,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	41,000
School Districts		-	2,886,171	2,886,171	_
Rural Highway District		19,462	795,123	813,342	1,243
Fire Districts		213	136,031	136,025	219
Cemeteries		-	54,308	54,308	213
Watershed District		-	170,328	170,328	-
NCKL System			54,598	54,598	
Total Subdivision Funds	\$	34,904	5,900,323	5,892,130	43,097
Other Agency Funds:					
Clay County Veterans	\$	F 000			
Treasurer's Special	Ф	5,982	166	-	6,148
Auto		42.024	^		
Stray Animal		43,831 726	37,795	38,248	43,378
P.A.T.F.		1,003	-	_	726
Drug Tax		419	699	810	892
Cash Long/Short		419 24	292	•	711
Hospital Proceeds		220,000	-	-	24
Hospital Bond Reserve		369,403	400 740	-	220,000
Hospital Proceeds #2		,	486,740	628,731	227,412
Clerk of the District		250,000	-	-	250,000
Court		8,279	269,688	265,791	10.170
Riverside Drainage		80,747	5,253	3,358	12,176
Bankruptcy		803	528	3,336	82,642
Unclaimed Money		847	-	-	1,331 847
Total Other Trust Funds	\$	982,064	711,695	936,938	846,287
Total All Agency Funds	\$ 7	7,097,536	19,659,678	19,418,433	7,428,247

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A summary of the significant accounting policies applied in the preparation of the accompanying financial statements follows:

1. Reporting Entity

Clay County, Kansas, is a municipal corporation governed by an elected three-member board of commissioners. These financial statements present Clay County, Kansas, the primary government only. A primary government is a legal entity or body politic and includes all funds, organizations, institutions, agencies, departments, and offices that are not legally separate. Such legally separate entities are referred to as component units. The primary government financial statements do not include the financial data of component units of Clay County, Kansas.

2. Fund Accounting

A fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific regulations, restrictions, or limitations.

The following types of funds comprise the financial activities of the County for the year of 2008:

Governmental Funds:

<u>General Fund</u> - to account for all unrestricted resources except those required to be accounted for in another fund.

<u>Special Revenue Funds</u> - to account for the proceeds of specific revenue sources (other than special assessments or major capital projects) that are restricted by law or administrative action to expend for specified purposes.

<u>Debt Service Funds</u> - to account for the accumulation of resources for, and the payment of, interest and principal on general long-term debt, and the financing of special assessments which are general obligations of the County.

<u>Capital Projects Funds</u> - to account for financial resources segregated for the acquisition of major capital facilities (other than those financed by Enterprise Funds).

Proprietary Funds:

<u>Enterprise Funds</u> – to account for operations that are financed and operated in a manner similar to private business enterprises—where the stated intent is that the costs (expenditures) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges—or where periodic determination of cash receipts, expenditures and/or receipts over expenditures is deemed appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Fiduciary Funds:

<u>Trust and Agency Funds</u> - to account for assets held by a governmental unit in a trustee capacity or as an agent for individuals, private organizations, other governmental units and/or other funds. These include Expendable Trust Funds and Agency Funds.

3. Reimbursements

A reimbursement is an expenditure initially made in one fund, but properly attributable to another fund. In accounting for such reimbursements, Clay County, Kansas records an expenditure in the reimbursing fund, and a reduction of expenditure in the reimbursed fund, following the authoritative guidance of the *Governmental Accounting*, *Auditing and Financial Reporting*.

4. Statutory Basis of Accounting

The statutory basis of accounting, as used in the preparation of these statutory basis financial statements, is designed to demonstrate compliance with the cash basis and budget laws of the State of Kansas. Cash receipts are recognized when the cash balance of a fund is increased. Expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments related to unperformed (executory) contracts for goods and services, and are usually evidenced by a purchase order or written contract. For an interfund transaction, a cash receipt is recorded in the fund receiving cash from another fund, and an expenditure would be charged in the fund from which the transfer is made.

The County has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the County to use the statutory basis of accounting.

5. Departure from Accounting Principles Generally Accepted in the United States of America

The basis of accounting described above results in a financial statement presentation which shows cash receipts, expenditures, cash and unencumbered cash balances, and expenditures compared to budget. Balance sheets that would have shown non-cash assets such as receivables, inventories and prepaid expense, liabilities such as deferred revenue and matured principal and interest payable, and reservations of the fund balance are not presented. Under accounting principles generally accepted in the United States of America, encumbrances are only recognized as a reservation of fund balance; encumbrances outstanding at year end do not constitute expenditures or liabilities. Consequently, the expenditures as reported do not present the cost of goods and services received during the fiscal year in accordance with generally accepted accounting principles. Capital assets that account for the land, buildings and equipment owned by the County are not presented in the financial statements.

6. Budgetary Information

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special revenue funds (unless specifically exempted by statute), debt service funds, and

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

6. Budgetary Information, Continued

enterprise funds. The statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- 1. Preparation of the budget for the succeeding calendar year on or before August 1st.
- 2. Publication in local newspaper on or before August 5th of the proposed budget and notice of public hearing on the budget.
- 3. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
- 4. Adoption of the final budget on or before August 25th.

The statutes allow for the County Commission to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication the hearing may be held and the governing body may amend the budget at that time. An amended budget was adopted on December 29, 2008, to increase spending in the Road & Bridge, Special Bridge, and Solid Waste funds due to previously unbudgeted increases in revenue.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the statutory basis of accounting, in which, revenues are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the County for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year-end.

A legal operating budget is not required for capital project funds, trust funds, and the following special revenue funds:

Equipment Reserve
Concealed Hand Gun
Special Highway Improvements
Clay Counts - Prevention
Sheriff's Drug Asset Forfeiture Fund
Registered Offender
Ambulance Grant
Solid Waste Landfill Improvement
Register of Deeds Technology
Citizens Corp Grant
Emergency Management Grant

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

6. Budgetary Information, Continued

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by use of internal spending limits established by the County Commission.

7. Tax Cycle

The county clerk must calculate the final tax levy rates necessary to finance the budget subject to any legal limitations. After all budgets have been received and tax rates calculated, the clerk certifies the tax roll to the county treasurer, who prepares tax statements and receives payment.

These taxes become a lien against all property November 1st. Taxpayers have the option of paying in full or in two installments. The delinquency dates are December 20th and May 10th. Delinquent taxes are assessed interest at a rate established by the State of Kansas. The interest rate was 11% per annum. This interest is retained by the County.

Taxes levied to finance the budget are made available to the County after January 1st and were distributed by the county treasurer periodically. At least 50% of the taxes levied were available in January. Delinquent tax collections were distributed throughout the year.

NOTE B - DEPOSITS AND INVESTMENTS

K.S.A. 9-1401 establishes the depositories which may be used by the County. The statute requires banks eligible to hold the County's funds have a main or branch bank in the county in which the Government is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The County has no other polices that would further limit interest rate risk.

K.S.A. 12-1675 limits the County's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The County has no investment policy that would further limit its investment choices.

Concentration of credit risk. State statutes place no limit on the amount the County may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405.

Custodial credit risk – deposits. Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. State statutes require the County's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka, except during designated "peak periods" when required coverage is 50%. The County has no designated "peak periods". Deposits of \$355,802 were left unsecured at December 31, 2008.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

NOTE B - DEPOSITS AND INVESTMENTS (Continued)

At December 31, 2008, the County's carrying amount of deposits was \$13,748,136 and the bank balance was \$14,010,433. The bank balance was held by five banks resulting in a concentration of credit risk. Of the bank balance, \$1,250,000 was covered by federal depository insurance, \$12,404,631 was collateralized with securities held by the pledging financial institutions' agents in the County's name and the balance of \$355,802 was unsecured at year end.

The Government had no investments in 2008.

NOTE C - COMPLIANCE WITH KANSAS STATUTES

References made herein to the statutes are not intended as interpretations of law, but are offered for consideration of the Director of Accounts and Reports and interpretation by the County Attorney.

Budget Law Compliance:

K.S.A. 79-2935 provides that it shall be unlawful for the governing body to create indebtedness in any fund in excess of the adopted budget of expenditures of such fund.

For the year ended December 31, 2008, the following fund was in violation of this statute:

	Fund Name	<u>Excess</u>
Health		\$ 4,373

Cash Basis Compliance:

K.S.A. 10-1113 provides that it shall be unlawful for the governing body to create indebtedness in any fund in excess of the amount of funds actually on hand in the treasury of such municipality at the time for such purpose.

For the year ended December 31, 2008, the following funds were in violation of this statute:

Statutory

Fund Name	Excess
Clay Counts - Prevention	\$ 1,367
Emergency Management Grant	\$ 8.049

NOTE D - INTERFUND TRANSACTIONS

Operating transfers were as follows:

		Statutory	
<u>From</u>	<u>To</u>	<u>Authority</u>	<u>Amount</u>
General	Equipment Reserve Fund	K.S.A. 19-119	\$ 292,000
Noxious Weed	Noxious Weed Capital Outlay	K.S.A. 2-1318	12,000
Road & Bridge	Special Highway Improv.	K.S.A. 68-509	301,515
Solid Waste	Landfill Post/Closure	K.S.A. 65-204	33,590
Solid Waste	S.W. Capital Outlay	K.S.A. 65-204	50,000
Solid Waste	S.W. Landfill Improvement	K.S.A. 65-204	50,000

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

NOTE E - LONG-TERM DEBT

Changes in long-term liabilities for the County for the year ended December 31, 2008, were as follows:

	Interest	Date of	Amount	Date of Final	Balance Beginning		Reductions/	Net	Balance End	2008 Interest
<u>Issue</u> General Obligation Bonds:	Rates	<u>Issue</u>	of Issue	Maturity	of Year	Additions	Payments	Change	of Year	Paid
Hospital Refunding	3.90 - 4.85%	11/1/1997	1,625,000	10/1/2011	765,000	•	180,000	(180,000)	585,000	36,455
Bridge Construction Refunding	3.90 - 5.10%	11/1/1997	1,375,000	10/1/2015	895,000	1	100,000	(100,000)	795,000	43,808
Series 2002A	3.35 - 4.25%	4/25/2002	2,000,000	10/1/2012	1,125,000		205,000	(205,000)	920,000	45,667
					2,785,000	-	485,000	(485,000)	2,300,000	125,930
Revenue Bonds:							-			
Series 2006A	4.10 - 5.25%	3/29/2006	2,500,000	10/1/2020	2,500,000	3	r	1	2,500,000	120,447
					2,500,000	ŀ		1	2,500,000	120,447
KDOT Loan:	3.78%	4/17/2006	2,580,729	8/1/2020	2,304,651		147,779	(147,779)	2,156,872	87,116
					2,304,651	•	147,779	(147,779)	2,156,872	87,116
Capital Leases:										
Shop Building	3.98%	2/28/2005	152,000	2/28/2010	79,741	•	79,741	(79,741)	•	1,448
					79,741	1	79,741	(79,741)		1,448
Total Contractual Indebtedness					7,669,392	r	712,520	(712,520)	6,956,872	334,941
Compensated Absences					209,359	14,699		14,699	224,058	
Total Long-Term Debt				0,7	\$ 7,878,751	14,699	712,520	(697,821)	7,180,930	334,941

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

NOTE E - L0NG-TERM DEBT (Continued)

Current maturities of long-term debt and interest for the next five years and in five-year increments through maturity are as follows:

						Year			
		<u>2009</u>	2010	2011	2012	2013	2014-2018	2019-2020	Total
PRINCIPAL									
General Obligation Bonds:	,								
Hospital Refunding	69	190,000	195,000	200,000	•		•	•	585,000
Bridge Construction Refunding		105,000	105,000	110,000	120,000	125,000	230,000	•	795,000
Series 2002A		215,000	225,000	235,000	245,000		•	i	920,000
Total General Obligation Bonds		510,000	525,000	545,000	365,000	125,000	230,000		2,300,000
Revenue Bonds: Hosnital Revenue Bond Series 20064		,		000 900	000 010	000 000	4 070 000	000	
				200,000	210,000	770,000	1,270,000	000,080	2,500,000
KDOT Loan	l	153,365	159,163	165,179	171,423	177,902	995,613	334,227	2,156,872
TOTAL PRINCIPAL	I	663,365	684,163	915,179	746,423	522,902	2,495,613	929,227	6,956,872
INTEREST									
General Obligation Bonds:	l								
Hospital Refunding		28,085	19,060	9,700	,		1	1	56,845
Bridge Construction Refunding		39,157	34,170	29,130	23,795	17,915	16,765	ı	160,932
Series 2002A	1	37,877	29,278	20,165	10,413		1	•	97,733
Total General Obligation Bonds		105,119	82,508	58,995	34,208	17,915	16,765	1	315,510
Revenue Bonds:									
Hospital Revenue Bond Series 2006A		120,448	120,447	120,448	112,042	113,117	350,968	47,105	984,575
KDOT Loan		81,530	75,733	69,716	63,472	56,993	178,862	16,866	543,172
TOTAL INTEREST		307,097	278,688	249,159	209,722	188,025	546,595	63.971	1.843.257
	l								
TOTAL PRINCIPAL & INTEREST	69	970,462	962,851	1,164,338	956,145	710,927	3,042,208	993,198	8,800,129

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

NOTE F - DEFINED BENEFIT PENSION PLAN

Plan Description. Clay County, Kansas contributes to the Kansas Public Employees RetirementSystem (KPERS), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et seq. KPERS provides retirement benefits, life insurance, disability income benefits, and death benefits. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to KPERS (611 S Kansas, Suite 100; Topeka, KS 66603) or by calling 1-888-275-5737.

Funding Policy. K.S.A. 74-4919 establishes the KPERS member-employee contribution rate at 4% of covered salary. The employer collects and remits member-employee contributions according to the provisions of section 414(h) of the Internal Revenue Code. State law provides that the employer contribution rate be determined annually based on the results of an annual actuarial valuation. KPERS is funded on an actuarial reserve basis. State law sets a limitation on annual increases in the employer contribution rates. The KPERS employer rate established for 2008 is 5.93%. Clay County employer contributions to KPERS for the years ending December 31, 2008, 2007, and 2006 were \$154,793, \$137,506, and \$107,275, respectively, equal to the required contributions for each year.

NOTE G - DEFERRED COMPENSATION PLAN

The County offers its employees a deferred compensation plan created in accordance with Internal Revenue Code section 457. The plan is administered by Nationwide Retirement System. The plan is available to all employees and permits them to defer a portion of their salary until future years. The County does not contribute to the plan.

NOTE H - COMPENSATED ABSENCES

The County's policy regarding vacation leave allows employees to accumulate vacation time based on years of continuous service as follows:

	Vacation	Maximum
Years of Continuous Service	Days Accrued	<u>Accrual</u>
Ten or Less	1.25 days/mo.	15 days
10 to 20	1.50 days/mo.	18 days
Over 20	1.75 days/mo.	21 days

Vacation leave is earned by the month. If an employee leaves the County, they are entitled to a payment of all accrued vacation pay earned prior to termination or resignation.

Employees are allowed one day of sick leave per month of employment and may accumulate up to 120 days of unused sick leave. Upon retirement or termination, all accumulated sick pay is forfeited.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

NOTE H – COMPENSATED ABSENCES (Continued)

Part time employees earn vacation and sick leave based on a rate of half that earned by full time employees which has been stated above.

The County has estimated the dollar amount of accumulated vacation for all employees at December 31, 2008 of \$224,058. The net effect of all increases and decreases in compensated absences for the year was an increase of \$14,699.

The only estimate in these financial statements is in the calculation of the compensated absences balance. Actual results could differ from this estimate.

NOTE I – RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. To insure against risk of these types of losses, the County has purchased commercial insurance coverage from Heilman Insurance Agency and State Farm Insurance Agency. The County also joined together with other counties in the State to participates in Kansas Workers Risk Cooperative for Counties which provides insurance programs for participating members. Settled claims resulting from these risks have not exceeded commercial coverage in any of the past three years.

NOTE J - LANDFILL CLOSURE AND POSTCLOSURE CARE COSTS

State and federal laws and regulations require the County to place a final cover on its landfill when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure.

Under the basis of accounting discussed in Note A, the County recognizes expense, generally, when paid; therefore, the closure and postclosure care costs (estimated through December 31, 2008 at \$746,298) will be recognized in future years as incurred.

The estimated remaining life of the County landfill is 27.42 years. The liability at December 31, 2008 is estimated based on 40.17% of the total capacity utilized at that date. Estimated total costs of closure and postclosure care of \$1,857,734 are based on what it would cost to perform all closure and postclosure care in 2008. Actual cost may be higher due to inflation, changes in technology, or changes in regulations.

The County is not required to fund a reserve to pay closure and postclosure care costs. However, the County has voluntarily established a Landfill Post-Closure Fund to reserve funds for these costs. A transfer of \$33,590 was made to this fund in 2008. The balance of this postclosure reserve fund is now \$664,043 as of December 31, 2008.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2008

NOTE K – 2007 FINANCIAL DATA

The amounts shown for 2007 in the financial statements are included where practicable, only to provide a basis for comparison with 2008, and are not intended to present all information necessary for a fair presentation in accordance with generally accepted accounting principles.

Rounding variances may exist between amounts reported for the 2007 calendar year in these financial statements and the amounts reported in the 2007 audited financial statements.

NOTE L - LITIGATION

As of November 20, 2009, the County has no claims of which are expected to have a material effect on the entity.

NOTE M - OTHER POST EMPLOYMENT BENEFITS

As provided by K.S.A. 12-5040, the local government allows retirees to participate in the group health insurance plan. While each retiree pays the full amount of the applicable premium, conceptually, the local government is subsidizing the retirees because each participant is charged a level of premium regardless of age. However, the cost of this subsidy has not been quantified in these financial statements.

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the government makes health care benefits available to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium is paid in full by the insured. There is no cost to the government under this program.